



Second Emergency Demobilization and Reintegration Project (P112712)

AFRICA | Rwanda | Social, Urban, Rural and Resilience Global Practice Global Practice |
IBRD/IDA | Emergency Recovery Loan | FY 2010 | Seq No: 19 | ARCHIVED on 09-Aug-2017 | ISR29094 |

Implementing Agencies: Rwanda Demobilization and Reintegration Commission, Ministry of Finance and Economic Planning

Key Dates

Key Project Dates

Bank Approval Date:27-Aug-2009

Effectiveness Date:09-Jun-2010

Planned Mid Term Review Date:15-Jun-2011

Actual Mid-Term Review Date:20-Jun-2011

Original Closing Date:31-Dec-2012

Revised Closing Date:31-Dec-2017

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The objective of the Project is to support the efforts of the Recipient to: (i) demobilize members of armed groups of Rwandan origin and members of the Rwandan Defense Force; and (ii) provide socioeconomic reintegration support to said members following demobilization, with a particular focus on the provision of such support to female, child, and disabled ex-combatants.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Components

Name

Demobilization:(Cost \$2.50 M)

Reinsertion:(Cost \$3.50 M)

Reintegration:(Cost \$8.20 M)

Mainstreaming of program activities

Program management:(Cost \$4.30 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	● Satisfactory	● Satisfactory
Overall Implementation Progress (IP)	● Satisfactory	● Satisfactory



Overall Risk Rating

● Low

● Low

Implementation Status and Key Decisions

Demobilization and reinsertion. The demobilization component of the project is progressing well and all the demand for demobilization has been met. From January 1, 2009 to April 30, 2017, a total of 8,585 ex-combatants have been demobilized, including 4,000 from RDF and 4,585 from Armed Groups. Repatriation and demobilization continued to be low until early 2017, however, the number of repatriated ex-combatants has recently increased. The increase in the repatriation numbers might be due a combination of the situation in Eastern DRC and the project's ongoing cross-border communication efforts to reach out to eligible ex-combatants in camps in eastern DRC.

Social and economic reintegration. The project continues to provide reintegration grants within three months of demobilization, as per the PIM, and to provide technical assistance, entrepreneurship and resource management trainings to cooperatives. It was agreed that learning tours for cooperatives will take place in August and September. The project continues to provide Vulnerability Support Window (VSW) benefits to vulnerable ex-combatants in the form of vocational training, apprenticeship, formal education, and support to Income Generating Activities (from January 2009 to April 2017, 6,730 eligible ex-combatants have received such support). The vocational training under VSW cycle 14 started in March 2017 and is expected to be completed in August 2017. The screening and sensitization of 161 beneficiaries for VSW cycle 15, covering demobilization phases 57, 58, and 59, was done in June 2017. It was agreed that the vocational training will start in July 2017. VSW cycle 15 will be the final window to be financed under the project.

Mental health. The project hired two additional psychologists and now has a functional intervision system and an emergency phone line in place. It was agreed that the project will ensure that at least two psychologists are present during mental health screenings at Mutobo Demobilization Center.

Support to Vulnerable Groups – Chronic Illness and Physical Disability. The project continues to provide support to a total of 3,270 disabled and chronically-ill ex-combatants including 3,127 who are enrolled with the Mutuelles de Santé and 3,037 who received a monthly allowance. The 2016-2017 Community Dynamics Survey found that ex-combatants have similar access to Mutuelles de Santé as community members (respectively 80 and 80.2% have a Mutuelles de Santé). The survey also found that on average ex-combatants have better access to medical services than community members: on average 18.1% more ex-combatants are getting treatment for medical issues than community members, and this is consistent across all categories (23.3% more male ex-combatants are getting treatment than male community members, 27.1% more female ex-combatants, 11.3% more disabled ex-combatants, and 10.3% more children ex-combatants).

Support to Vulnerable Groups - Children formerly associated with armed forces. Since January 2009, a total of 284 children have been received at the Children Rehabilitation Center (CRC) in Musanze. Since January 2009, the project has provided children ex-combatants with 41 IGA grants, 20 formal education support grants, and 210 skills training support. The project continues to conduct follow up visits of children who have been reintegrated with their families.

Monitoring and Evaluation (M&E) and Management Information System (MIS). The project's database is fully functional and is being updated as per the requirements of the Integrated Social Protection MIS program – a government-led MIS that will integrate all major social protection services. The Rwanda Demobilization and Reintegration Program is one of three core programs in the social protection sector that will be connected with the new MIS. It was agreed that the project will carry out a final, consolidated independent evaluation, including both a new survey focused on project's key indicators, and a review and analysis of the project's surveys since the project's inception.

Communications and cross-border sensitization. The project continued its close collaboration with MONUSCO in linking eligible ex-combatants in camps in eastern DRC and their family members in Rwanda through live-skype link to encourage them to repatriate. Skype sessions have been increased and recently arrived ex-combatants interviewed agree that they have greatly contributed to their decision to repatriate to Rwanda. The radio program "Isange mu Banyu" remains the project's most effective communication and sensitization tool so far. With the recent repatriation of several high profile ex-combatants both from CNRD and FDLR, all of whom featured in Isange mu Banyu talk show, it was agreed that selected audios of the talk show be posted on YouTube for wider dissemination. The frequency of phone call sessions between ex-combatants and their relatives still in DRC has been increased and their influence to the repatriation process is recognized by most repatriated ex-combatants. High quality newsletters continue to be produced and distributed in print and are available for download on the RDRC website (<http://demobrwanda.gov.rw/>).

Mainstreaming. Mainstreaming is ongoing and continues to be performing well, and the project continues to establish partnerships with key national partners, and with the private sector. The project held the National Mainstreaming Meeting on June 28 and 29, 2017, to continue sensitizing local authorities, representatives of key ministries, and of the private sector, to ensure the inclusion of ex-combatants in all national social protection systems. The Community Dynamics Survey 2016-2017 showed that 85.3% of ex-combatants indicated that they have access to social services via central government or regional public offices (versus 91.5% of community members). In addition, the project continues to carry out mainstreaming activities covering mental health, support to cooperatives, employment support, and data harmonization.

**Risks****Systematic Operations Risk-rating Tool**

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	● Low	● Low
Macroeconomic	--	● Low	● Low
Sector Strategies and Policies	--	● Low	● Low
Technical Design of Project or Program	--	● Low	● Low
Institutional Capacity for Implementation and Sustainability	--	● Low	● Low
Fiduciary	--	● Moderate	● Moderate
Environment and Social	--	● Low	● Low
Stakeholders	--	● Moderate	● Moderate
Other	--	--	--
Overall	--	● Low	● Low

Results**Project Development Objective Indicators**

▶ Demobilized RDF members (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	22,675.00	26,675.00	26,675.00	--
Date	13-Aug-2009	22-May-2017	30-Apr-2017	--

Comments

Previous project: 22,675 ; Current project: 4,000 ; Total: 26,675

Kindly note that the total number of disabled RDF has not decreased since the last ISR - there was a typo in the previous ISR, and the total was and remains 113.

▲ Women (Number, Custom Breakdown)

	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	0.00	4.00	4.00	--
Date	13-Aug-2009	22-May-2017	30-Apr-2017	--

▲ Ill/disabled (Number, Custom Breakdown)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	116.00	113.00	--
Date	13-Aug-2009	22-May-2017	30-Apr-2017	--

▶ Demobilized AG (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	7,091.00	11,667.00	11,676.00	--
Date	13-Aug-2009	22-May-2017	30-Apr-2017	--

Comments

Previous project: 7,091 ; Current project: 4,585, Total: 11,676

▲ Women (Number, Custom Breakdown)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	--	40.00	40.00	--
Date	--	22-May-2017	30-Apr-2017	--

▲ Children (Number, Custom Breakdown)

	Baseline	Actual (Previous)	Actual (Current)	End Target
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Value	--	284.00	284.00	--
Date	--	22-May-2017	30-Apr-2017	--

▲ Ill/disabled (Number, Custom Breakdown)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	--	138.00	138.00	--
Date	--	22-May-2017	30-Apr-2017	--

▶ Demand for demobilization services met (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	100.00	100.00	100.00	100.00
Date	13-Aug-2009	22-May-2017	30-Apr-2017	31-Dec-2017

▶ Ex-combatants who are economically active (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	73.00	73.80	77.20	70.00
Date	13-Aug-2009	22-May-2017	30-Apr-2017	31-Dec-2017

Comments

As per the 2016-2017 Community Dynamics Survey, 77.20% of ex-combatants benefitting from the project are economically active, exceeding the 70% target (in comparison, about 79.5% of community members are economically active).

At a disaggregated level, members of vulnerable groups also meet or exceed access to employment of their peers in their communities, with 75.4% of economically active female ex-combatants in comparison with 72.6% female community members, 66.7% of economically active Disabled ex-combatants, in comparison with 61.8% of disabled community members, and 81.2% of former children ex-combatants, in comparison with 81.4% of young community members.

The target for this indicator was revised in April 2014, in light of the latest Community Dynamics Survey at the time, that indicated that on average, 70% of community members were economically active. The objective of the project is to reintegrate ex-combatants to the levels of their peers. It was thus decided, at the time, to revise the target for this indicator, to align it with community members. The fact that ex-combatants' percentage of economic activity is almost at the level of their peers in the communities confirms that the objective of



economically reintegrating ex-combatants to the level of their peers has been met.

In addition, other indicators confirm the good economic performance of ex-combatants in comparison to their peers in communities. Remarkably, more ex-combatants than civilians have a savings account or a bank account (62.5 % versus 47.3%), more ex-combatants than civilians save money after meeting household expenses (76.2% of ex-combatants versus 61.4% of community members). Finally, while similar proportions of ex-combatants and community members have applied for micro-credits (22.5% of ex-combatants and 20.8% of community members), ex-combatants outperform community members when it comes to paying off their credit, with only 16.5% of ex-combatants defaulting at some point in the past, versus 69.9% of community members.

► Ex-combatants who report social acceptance by their communities (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	72.00	61.70	62.90	80.00
Date	13-Aug-2009	22-May-2017	30-Apr-2017	31-Dec-2017

Comments

As for the indicator on economic reintegration, the challenge in setting a target indicator comes from the fact that this is a moving target. The objective is to socially reintegrate ex-combatants to the level of their peers in their communities. The target was set based on a 2008 survey among community members. However, the situation in Rwanda has evolved, and in the 2016-2017 Community Dynamics Survey, only 64.4% of community members reported social acceptance in their communities. In this context, in fact, the objective of socially reintegrating ex-combatants to the level of their peers has almost been met, with 62.90% of ex-combatants feeling socially integrated in their communities, in comparison with 64.4% of community members (including 59% of women ex-combatants in comparison with 62.2% of women community members, 66.7 disabled ex-combatants in comparison with 62.7 disabled community members, and 43.7 former children ex-combatants in comparison with 53.6% of youth).

The social performance of ex-combatants in comparison to their peers in communities, is confirmed by a series of other indicators in the 2016-2017 Community Dynamics Survey. For instance, the survey reveals that 85.3% ex-combatants believe they are treated as regular community members in their communities, and 100% of the ex-combatants surveyed reported that they are treated equally or better than community members when accessing medical care, interacting with local authorities, the judicial system, the police, and the education system. Interestingly, proportionally more ex-combatants than community members are married (62.9% versus 51.9%), with disabled ex-combatants having a much higher rate of marriage than disabled community members (71.3% versus 44.6%).

► Direct project beneficiaries (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	16,763.00	17,005.00	--
Date	--	22-May-2017	30-Apr-2017	--

Comments



16,721 direct beneficiaries: 4,000 RDF demobilized (of which 4 female); 4,585 ex-AGs demobilized (of which 40 female); 284 children demobilized (of which 1 female); 8,136 dependents received resettlement kits.

Overall Comments

Intermediate Results Indicators

► Demobilized persons who are satisfied with the services and information provided in the demobilization centers (Comp 1) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	80.00	73.10	98.00	80.00
Date	13-Aug-2009	22-May-2017	30-Apr-2017	31-Dec-2017

Comments

Source: survey conducted by the RDRC at discharge from Mutobo demobilization center (phase 59).

► Ex-combatants who have received reinsertion benefits (BNK, RSA) (comp 1) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	90.00	98.00	98.00	95.00
Date	13-Aug-2009	22-May-2017	30-Apr-2017	31-Dec-2017

Comments

94.8% received RSA and 98% received BNK. Source: *Payment Verification Survey 2016*



► Resettlement kits delivered to dependents of ex-AG members (Comp 2) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	3,511.00	11,569.00	11,647.00	--
Date	13-Aug-2009	22-May-2017	30-Apr-2017	--

Comments

8,136 dependents received resettlement kits (full caseload). Previous project: 3,511; Current project: 7,898; Total: 11,647. Source: MIS

► Ex-combatants who settle down in their community of choice (with access to shelter and food security) (Comp 2) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	95.00	100.00	100.00	95.00
Date	13-Aug-2009	22-May-2017	30-Apr-2017	31-Dec-2017

► Ex-combatants who receive reintegration benefits (RG) in time and in accordance with the implementation manual (Comp 3) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	29,766.00	38,244.00	38,296.00	--
Date	13-Aug-2009	22-May-2017	30-Apr-2017	--

Comments

4,000 RDF including 4 female and 113 disabled received RG; 4,530 AG including 38 female and 140 disabled; 125 stage II beneficiaries including 2 disabled. (Previous project: 29,766; Current project: 8,530; Total: 38,296).



▶ Ex-combatants selected to receive VSW support and registered to receive training have successfully completed training/education/IGA (comp 3) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	--	97.00	98.65	90.00
Date	--	22-May-2017	30-Apr-2017	31-Dec-2017

Comments

98.65% completed VSW support (98.73% in apprenticeship and vocational training; 97.87% in IGA support; and 94.74% in formal education). *Source: MIS*

▶ Incoming ex-combatants who are screened for mental health issues (comp 3) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	--	100.00	100.00	75.00
Date	--	22-May-2017	30-Apr-2017	31-Dec-2017

▲ Adults (Percentage, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	--	100.00	100.00	75.00

▲ Children (Percentage, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	--	100.00	100.00	75.00



► Categorized disabled ex-combatants who receive Mutuelles de Santé and monthly allowance as per current legislation, within 9 months after demobilization (comp 4) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	--	96.39	95.62	95.00
Date	--	22-May-2017	30-Apr-2017	31-Dec-2017

Comments

95.62% (3,127 out of 3,270) of disabled ex-combatants have received Mutuelles de Santé; 92.87% (3,044 out of 3,270) of disabled ex-combatants have received Monthly Allowance.

► Ex-combatants provided with a national ID number before they leave the demobilization center (comp 4) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	--	100.00	100.00	90.00
Date	--	22-May-2017	30-Apr-2017	31-Dec-2017

Overall Comments

Data on Financial Performance

Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	Disbursed
P112712	IDA-54320	Effective	USD	8.97	8.97	0.00	8.13	0.00	 91%
P112712	IDA-H5140	Closed	USD	8.00	8.00	0.00	8.03	0.00	 100%
P112712	TF-16108	Closed	USD	2.35	2.35	0.00	2.35	0.00	 100%
P112712	TF-97476	Closed	USD	4.59	4.59	0.00	4.59	0.00	 100%
P112712	TF-97484	Closed	USD	4.50	4.50	0.00	4.50	0.00	 100%

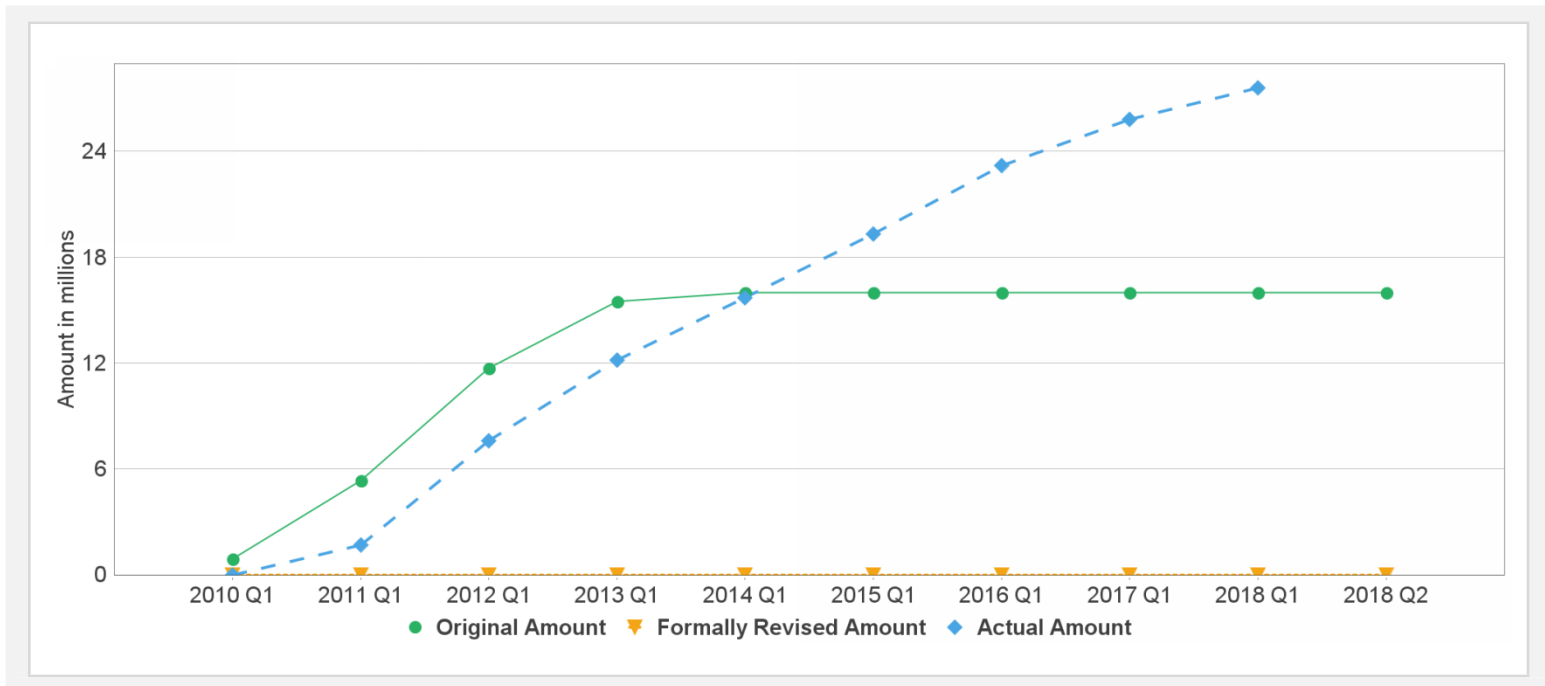


P112712	TF-A3913	Effective	USD	0.80	0.80	0.00	0.00	0.80	0%
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Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P112712	IDA-54320	Effective	30-Apr-2014	13-Jun-2014	17-Sep-2014	30-Jun-2016	31-Dec-2017
P112712	IDA-H5140	Closed	27-Aug-2009	08-Feb-2010	09-Jun-2010	31-Dec-2012	30-Jun-2016
P112712	TF-16108	Closed	30-Dec-2013	30-Dec-2013	27-Mar-2014	30-Jun-2014	30-Jun-2016
P112712	TF-97476	Closed	05-Jan-2011	05-Jan-2011	05-Jan-2011	31-Dec-2012	30-Jun-2014
P112712	TF-97484	Closed	05-Jan-2011	05-Jan-2011	05-Jan-2011	30-Apr-2012	30-Jun-2013
P112712	TF-A3913	Effective	15-Dec-2016	12-Feb-2017	12-Feb-2017	31-Dec-2017	31-Dec-2017

Cumulative Disbursements



Restructuring History

Level Approved on 07-Feb-2012 ,Level 2 Approved on 30-Jun-2017

Related Project(s)



P148116-Rwanda Second Emergency Demobilization and Reintegration Project ,P148706-Second Demobilization and Reintegration Project - Additional Financing ,P162274- Additional Financing Rwanda SEDRP
